The Association of State Wetland Managers Presents:

Improving Wetland Restoration Success 2014 — 2015 Webinar Series

Temperate and Tropical/Subtropical Seagrass Restoration: Challenges for the 21st Century

Presenters: Roy R. "Robin" Lewis, III, Lewis Environmental Services, Inc. & Coastal Resource Group, Inc. and Mark Fonseca, CSA Ocean Sciences, Inc.



Moderators: Jeanne Christie & Marla Stelk Funded by EPA Wetland Program Development Grant 83541601 **The Association of State Wetland Managers Presents:**

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AGENDA



- Welcome and Introductions (5 minutes)
- Restoration Webinar Schedule & Future Recordings (5 minutes)
- Temperate & Tropical/Subtropical Seagrass Restoration (60 minutes)
- Question & Answer (15)
- Wrap up (5 minutes)



WEBINAR MODERATORS





Jeanne Christie, Executive Director

Marla Stelk, Policy Analyst

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What's New:

- e Less Than Half of Americans Make Anthropogenic Connection
- Clean Water Act 2.0: Rights of Waterways
- · Virginia Coastal Partners Workshop: Save the Date
- e FGCU appoints director for new Everglades Wetland Research Park
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- e Wetland Breaking News Current Issue

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 - **Charles "Si" Simensted**, University of Washington and **John Callaway**, University of San Francisco

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A "COOKBOOK" APPROACH TO WETLAND RESTORATION WON'T WORK

There are too many variables.

- Ingredients are always different
- Reason for 'cooking' varies
- Recipe isn't always correct
- Inexperienced cooks
- Cooking time varies
- **Poor inspection when "cooking"**
- Additional ingredients may be needed
- Is it really done?



WE NEED TO **UNDERSTAND THE PLANNING PROCESS AND VARIABLES FROM** SITE TO SITE THAT **MUST BE STUDIED, UNDERSTOOD AND ADDRESSED**



Temperate and Tropical/Subtropical Seagrass Restoration

IT WILL TAKE US A FEW MOMENTS TO MAKE THE SWITCH····

Temperate and Tropical/Subtropical Seagrass Restoration: *Challenges for the 21st century*



Roy "Robin" Lewis III President



Mark S. Fonseca, Ph.D. *Science Director*

Outline

- Long history what have we learned?
- What are the challenges now and in the future?
- Overlooked species
- Suggestions for direction







What are seagrasses?

- Flowering plants produce seeds
- Over a third of the world's seagrass acreage has been lost
- Approximately 12 species in U.S.
 - All coasts
 - > 8 million acres in U.S. waters (excluding AK and HI)
 - One Threatened under ESA
 - Most grow on unconsolidated substrate
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- Prolific leaf growth (all species)
- Grow vegetatively (branching & tillering)
- Spreading rate (vegetative growth) varies
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Why is Seagrass Meadow Restoration so difficult and expensive?

- Open systems
- Vulnerable to many disturbances
 - Water quality
 - Storms
 - Mechanical damage
 - Bioturbation
- Few engineering options

Probability of Success

...High **Estuarine Marshes Coastal Marshes** Mangrove Forests **Freshwater Marshes** Freshwater Forests Groundwater/Seepage Slope Wetlands Seagrass Meadows (SAV) ...Low







Cost of Success







SITE	YEAR COMPLETED	METHODS	2013 TOTAL COST	2013 COST PER FT ²	REFERENCES
1. House Boat Row	2012	Fill and Transplant	\$1,614,471*	\$14.26	FDOT and Stantec 2013, Phil Frank (pers. comm).
2. Heidi Baby	2005	Fill, Stakes and Transplant	\$89,704**	\$16.03	NOAA 2009
3 Julia Reanne	2006	Fill, Stakes and Transplant	\$73,933**	\$35.18	NOAA 2007A
4. Lucky One	2006	Fill, Stakes and Transplant	\$27,513**	\$50.30	NOAA and FDEP 2006, 2007

Data from Coastal Resources Group, Inc. Keys Restoration Fund (2014) Florida Keys Seagrass Restoration Costs Report To the U.S Army Corps of Engineers, Jacksonville, Florida Fourteen Project Sites – Range \$0.50 to \$50.00/sq ft

Mean \$21.87/sq ft or **\$952,657 per acre**

2 (2 projects)	2000	i in, states and i lanting	ᡩᠴ᠋ᡄᡃᠯ᠈᠋ᡄᡃᠯᠴ	φ 14.40	2013		
11. Lignumvitae Phase20133		Fill only	\$215.947****	\$44.99	Hobbs et al. 2006, KERF 2013, Hobbs 2013		
12. Middle Torch Key Circulation Cut	1983	Fill Removal	\$11,430	\$10.15	Hobbs et al. 2006, KERF 2013		
13. Hypothetical 2004 FKNMS PEIS Seagrass		Fill, Stakes and Transplant	\$28,741	\$27.94	NOAA and FDEP 2004		
14. Potential Restoration for Federal Court Settlement	1996	Planting only	\$566,475	\$13.00	Fonseca et al. 2002		

Mean of all Per Square Foot Estimates

\$21.45 sq ft⁻¹ or \$934, 362 ac⁻¹ transition





What is Restoration, Really?

- An attempt to overcome impediments to recruitment and recovery
- Often an economically driven trade-off
- Historically results in a net loss of habitat
- Translating for managers
 - **From**: Ecologists' language that values information:
 - 'Possibly'
 - 'Understand'
 - 'Improve'
 - 'Consider'
 - **To**: Managers' need for absolutes:
 - When?
 - How much (cost / to transplant / time)?
 - Where?
 - Criteria for success?





What Have We Learned?

- Site selection
 - Stalled at simple observations of depth, and human causality
- Methods most work, but projects still fail
- Extreme expectations...not crops
- Defining success: persistence and acreage
- Impediments to success
 - Disturbance (water clarity, storms and bioturbation)
 - Grazing
- Applying seagrass biology and ecology
 - Spreading rates
 - Vegetative vs. seeding
 - Compressed succession
- Economic valuation







What are the Challenges?

- Site selection
- Economic valuation consistency
- Defining extremes and useful indicators of stress
- Applying landscape organization principles
- Understanding genetic information
- Annual vs. perennial
- Education







Site Selection

- Absence of seagrass historically a cause for rejection
 - Shifting to overcoming sources of recruitment limitation
- Useful (coarse) indicators
 - Depth is similar to nearby natural beds
 - Not subject to chronic storm disturbance
 - Not undergoing rapid and extensive natural recolonization
 - Restoration successful at similar sites
 - Sufficient acreage to achieve goals
 - Similar quality habitat restored as was lost
- Scale of projects
 - Individual development projects
 - Watershed projects major state changes
 - More opportunity for large-scale gains
 - Urbanized estuaries highest opportunity for reclaiming historical acreage





Applying Economics of Seagrass Restoration

- Beyond "how much does it cost to plant seagrass"
- Value based on ecosystem services– who can argue that seagrasses are not valuable?
- Discount the services to set a realistic cap on value
 - If you borrow a dollar and return it to me tomorrow, it has present day values
 - If you borrow a dollar and do not pay me back for years, then to me, that service has lost present-day value
 - Value of services returned in the future are diminished at a rate determined by society
- Acre-years of discounted lost services set cost and acreage
- Use cost of restoration as the basis for value
- But wait....not all seagrass beds are alike....







Landscapes

- Seagrass landscapes are structured in response to disturbance
- Sustainable management and recovery of ecosystems... difficult to devise...requires understanding relation between feedback and the 'scale of action'

sensuCao and Lam 1996; Rietkerk et al. 2004













Defining Disturbance and Its Role in Seagrass Cover

- Bioturbation / grazing
- Extreme events
 - Extent
 - Duration
 - Intensity
 - Frequency
 - Sequence

Coastal North Carolina March, 1993 'Storm of the Century'











1984-2011 storms equal or greater than March 93 storm in intensity and duration vrefs are the 95th, 99th, and 99.9th PCTL







How Can We Use Landscape Information in Restoration?

- Reduce wave energy and bioturbation in patchy seagrass beds
- Facilitate bed coalescence & increase cover per unit area seafloor
- Create acre-years of seagrass service





North Carolina, USA



Permanently change factors controlling cover





-5-



Qatar –shift of from persistent sand gaps to seagrass No change in controlling factors; reverting to sand

Doha mitigation





Image © 2013 DigitalGlobe
- Thousands of acres of eelgrass created from seed in the Virginia coastal bays
- Areas devoid of seagrass for decades

• "we recommend that producing new habitat can be termed creation or enhancement whereas re-creating habitat that was present within historical records, **no matter how old**, should be termed restoration.""

(emphasis added) Orth and McGlathery 2012, citing Elliot et al 2007







Setubal, Portugal: Changing Patch Size to Resist Biological Disturbance



Portinho da Arrábida, Professor Luiz Saldanha Marine Park near Setubal, Portugal – circa 1974?







Setubal, Portugal:

Changing Patch Size to Resist Biological Disturbance



Planting Unit Size Affects Survival







Information Gaps

- Scale of action for resource managers
 - Obtaining baseline ahead of projects
 - Defining geographic scale of management units
 - Focus on higher governmental levels
- Guide restoration
 - How to chose planting stock
 - Success criteria for achieving genetic structure
 - SLOSS issues linkages and seascape
 - Defining reference sites (controls)
- Define species
 - Defining range extensions vs. invasion







Information Gap: Annuals vs. Perennials

- We are biased towards large, long-lived seagrasses
- Acreage of annuals likely exceeds perennial seagrasses, but requires other metrics of persistence and thus, restoration
- Annuals: Highly labile and important food web contributors (~microalgae)
- A huge valuation and educational challenge
- Substantial management paradigm shifts

67. Seagrass beds in general, and <u>Halophila johnsonni</u> in particular, move around. They may be in one spot one year and in another (close-by) location the next.. Therefore, although seagrass may not be presently growing in a particular area, that area may be a potential site for such growth.



Flynn vs. FDEP State of Florida Division of Administrative Hearings 96-4737



Information Gap: Education

- Renewed effort at awareness
- Drinking from the fire hose
- Focused education of managers and regulators







transition





Information Gap: Learn from Existing Data and Reports on Successes and Failures - 1

Tampa Bay, Florida, USA



Progress in Seagrass Recovery









Information Gap: Learn from Existing Data and Reports on Successes and Failures - 2

Florida Keys, Florida, USA



Data on Seagrass Restoration





Information Gap: Learn from Existing Data and Reports on Successes and Failures - 3

Port Manatee, Florida, USA



Credits for Seagrass Restoration







transition





Conclusions

- What are the challenges/opportunities into the 21st century?
 - Understanding disturbances, defining extremes, multiple interactions and "surprises" (bistability)
 - Forecasting site suitability manipulate wave energy and/or bioturbation
 - Applying economics
 - Applying landscape principles draw from terrestrial ecology scale dependency studies
 - Using genetic information at the scale of action
 - Managing non-charismatic seagrass species
- Suggestions for direction
 - Student support
 - Media engagement



Managers (economists and general counsel on the science team)





Lewis: Top Five Recommendations to Improve Success in Seagrass Restoration and Creation

Challenge	Recommendation	Details
1. Seagrass restoration designed incorrectly	Better training	Provide training for wetland professionals including consultants, regulators and monitoring and enforcement personnel who deal with seagrass restoration issues
2. Use of Inadequate baseline and target restored water quality and oceanography	Establish current oceanography and conceptual target water quality by using a reference condition in a nearby seagrass meadow	Monitor existing water quality and oceanography at a reference site as well as the proposed restoration site. during normal seasonal conditions; Establish reasons for lack of existing seagrass in the proposed restoration site
3. Lack of consideration of the historical context and previously published work on success and failure	Republish Kusler and Kentula (1989) (the USEPA version) with added notes from the authors or substitutes to bring them up to date. Make freely available. (Done)	Simply providing a bibliography is not enough. Wetland professionals and regulators are busy people. It is often difficult or impossible for them to access good free science. This would start to overcome that impediment. Use of the website <u>www.seagrassrestorationnow.com</u> as a starting point is recommended
4. Inadequate respect for the experience of current professionals with proven track records.	Provide a method for precertification by regulatory agencies and requirements for applicants to use trained professionals in seagrass restoration.	In consultation with federal, state and local wetland planning, and design and permitting agencies, develop approved lists of seagrass design and construction professionals who have proven track records of successful restoration and monitoring, and recommend their use.
5. Beef up compliance monitoring and enforcement activities to stop repeated errors in design with distribution of "lessons learned."	Document current seagrass restoration and creation efforts on the regional level to keep professionals apprised on progress in more successful seagrass restoration and creation efforts.	Current progress towards improving the practice of successful seagrass restoration and creation is hampered by the lack of freely availability documentation on who, what and where are the successful projects being done, and what monitoring and reporting is available for professionals to review and learn about these efforts and improve their practices.

Fonseca: Top Five Recommendations to Improve Success in Seagrass Restoration and Creation

Challenge	Recommendation	Details
1. Complex and inappropriate metrics of success.	Utilize simple, parsimonious metrics that are appropriate for the defining success.	Acreage and persistence are the foundation of success; these are needed for computed discounted lost (or gained) ecosystem services; if you build it, they will come.
2. Site selection	Revise criteria to include emerging understanding of ecosystem bistability	To offset the ongoing loss of seagrass habitat, opportunities for both restoration and mitigation need to include ANY unvegetated seafloor where the factors limiting natural seagrass recruitment (e.g., wave energy, bioturbation) can be manipulated and sustained.
3. Quantifying interim services	Credit interim recovery of services and not just loss	For example, sites that must be periodically disturbed, such as channels and harbors only count the loss of any seagrass recruited in the interim; there is no credit for the interim gain and service of those recruited seagrass.
4. Restoration of dynamic seagrass beds (e.g., <i>Halophila</i> spp., and patchy habitats)	Changing the monitoring scale both temporally and spatially to accurately capture the scale of variance	Snapshot and extremely short duration monitoring will not provide defensible assessments of these communities. Regulatory agencies that continue to utilize these methods will fail in their ability to accurately assess both baseline conditions and restoration performance.
5. Recognition of seagrass services by the public	Champions	Seagrasses provide far more ecosystem services to the U.S. than corals – but the public is largely unaware of this. Many of the injuries to and loss of seagrasses likely arise from an uninformed public and their representation



<u>lesrrl3@aol.com, lesrrl3@gmail.com</u> <u>mfonseca@conshelf.com</u>

www.seagrassrestorationnow.com

Lewis Environmental Services, Inc. PO Box 5430 Salt Springs, Florida 32134 <u>www.lewisenv.com</u> · 352-546-4842







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C. Pickerell



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...High **Estuarine Marshes Coastal Marshes** Mangrove Forests **Freshwater Marshes** Freshwater Forests Groundwater/Seepage Slope Wetlands Seagrass Meadows (SAV) ...Low





Cost of Success






SITE	YEAR COMPLETED	METHODS	2013 TOTAL COST	2013 COST PER FT ²	REFERENCES
1. House Boat Row	2012	Fill and Transplant	\$1,614,471*	\$14.26	FDOT and Stantec 2013, Phil Frank (pers. comm).
2. Heidi Baby	2005	Fill, Stakes and Transplant	\$89,704**	\$16.03	NOAA 2009
3 Julia Reanne	2006	Fill, Stakes and Transplant	\$73,933**	\$35.18	NOAA 2007A
4. Lucky One	2006	Fill, Stakes and Transplant	\$27,513**	\$50.30	NOAA and FDEP 2006, 2007

Data from Coastal Resources Group, Inc. Keys Restoration Fund (2014) Florida Keys Seagrass Restoration Costs Report To the U.S Army Corps of Engineers, Jacksonville, Florida Fourteen Project Sites – Range \$0.50 to \$50.00/sq ft

Mean \$21.87/sq ft or **\$952,657 per acre**

2 (2 projects)	2000	i m, otaneo ana i taneng	Ψ ϫϹϯ;Ϲϯϫ	ψ 14.20	2013	
11. Lignumvitae Phase 3	2013	Fill only	\$215.947****	\$44.99	Hobbs et al. 2006, KERF 2013, Hobbs 2013	
12. Middle Torch Key Circulation Cut	1983	Fill Removal	\$11,430	\$10.15	Hobbs et al. 2006, KERF 2013	
13. Hypothetical FKNMS PEIS Seagrass	2004	Fill, Stakes and Transplant	\$28,741	\$27.94	NOAA and FDEP 2004	
14. Potential Restoration for Federal Court Settlement	1996	Planting only	\$566,475	\$13.00	Fonseca et al. 2002	

Mean of all Per Square Foot Estimates

\$21.45 sq ft⁻¹ or \$934, 362 ac⁻¹ transition





What is Restoration, Really?

- An attempt to overcome impediments to recruitment and recovery
- Often an economically driven trade-off
- Historically results in a net loss of habitat
- Translating for managers
 - **From**: Ecologists' language that values information:
 - 'Possibly'
 - 'Understand'
 - 'Improve'
 - 'Consider'
 - **To**: Managers' need for absolutes:
 - When?
 - How much (cost / to transplant / time)?
 - Where?
 - Criteria for success?





What Have We Learned?

- Site selection
 - Stalled at simple observations of depth, and human causality
- Methods most work, but projects still fail
- Extreme expectations...not crops
- Defining success: persistence and acreage
- Impediments to success
 - Disturbance (water clarity, storms and bioturbation)
 - Grazing
- Applying seagrass biology and ecology
 - Spreading rates
 - Vegetative vs. seeding
 - Compressed succession
- Economic valuation







What are the Challenges?

- Site selection
- Economic valuation consistency
- Defining extremes and useful indicators of stress
- Applying landscape organization principles
- Understanding genetic information
- Annual vs. perennial
- Education







Site Selection

- Absence of seagrass historically a cause for rejection
 - Shifting to overcoming sources of recruitment limitation
- Useful (coarse) indicators
 - Depth is similar to nearby natural beds
 - Not subject to chronic storm disturbance
 - Not undergoing rapid and extensive natural recolonization
 - Restoration successful at similar sites
 - Sufficient acreage to achieve goals
 - Similar quality habitat restored as was lost
- Scale of projects
 - Individual development projects
 - Watershed projects major state changes
 - More opportunity for large-scale gains
 - Urbanized estuaries highest opportunity for reclaiming historical acreage





Applying Economics of Seagrass Restoration

- Beyond "how much does it cost to plant seagrass"
- Value based on ecosystem services– who can argue that seagrasses are not valuable?
- Discount the services to set a realistic cap on value
 - If you borrow a dollar and return it to me tomorrow, it has present day values
 - If you borrow a dollar and do not pay me back for years, then to me, that service has lost present-day value
 - Value of services returned in the future are diminished at a rate determined by society
- Acre-years of discounted lost services set cost and acreage
- Use cost of restoration as the basis for value
- But wait....not all seagrass beds are alike....







Landscapes

- Seagrass landscapes are structured in response to disturbance
- Sustainable management and recovery of ecosystems... difficult to devise...requires understanding relation between feedback and the 'scale of action'

sensuCao and Lam 1996; Rietkerk et al. 2004













Defining Disturbance and Its Role in Seagrass Cover

- Bioturbation / grazing
- Extreme events
 - Extent
 - Duration
 - Intensity
 - Frequency
 - Sequence

Coastal North Carolina March, 1993 'Storm of the Century'











1984-2011 storms equal or greater than March 93 storm in intensity and duration vrefs are the 95th, 99th, and 99.9th PCTL







How Can We Use Landscape Information in Restoration?

- Reduce wave energy and bioturbation in patchy seagrass beds
- Facilitate bed coalescence & increase cover per unit area seafloor
- Create acre-years of seagrass service





North Carolina, USA



Permanently change factors controlling cover



.5.





Qatar –shift of from persistent sand gaps to seagrass No change in controlling factors; reverting to sand

Doha mitigation



~40 m

Image © 2013 DigitalGlobe

- Thousands of acres of eelgrass created from seed in the Virginia coastal bays
- Areas devoid of seagrass for decades

• "we recommend that producing new habitat can be termed creation or enhancement whereas re-creating habitat that was present within historical records, **no matter how old**, should be termed restoration.""

(emphasis added) Orth and McGlathery 2012, citing Elliot et al 2007





Setubal, Portugal: Changing Patch Size to Resist Biological Disturbance



Portinho da Arrábida, Professor Luiz Saldanha Marine Park near Setubal, Portugal – circa 1974?







Setubal, Portugal:

Changing Patch Size to Resist Biological Disturbance



Planting Unit Size Affects Survival







Information Gaps

- Scale of action for resource managers
 - Obtaining baseline ahead of projects
 - Defining geographic scale of management units
 - Focus on higher governmental levels
- Guide restoration
 - How to chose planting stock
 - Success criteria for achieving genetic structure
 - SLOSS issues linkages and seascape
 - Defining reference sites (controls)
- Define species
 - Defining range extensions vs. invasion







Information Gap: Annuals vs. Perennials

- We are biased towards large, long-lived seagrasses
- Acreage of annuals likely exceeds perennial seagrasses, but requires other metrics of persistence and thus, restoration
- Annuals: Highly labile and important food web contributors (~microalgae)
- A huge valuation and educational challenge
- Substantial management paradigm shifts

67. Seagrass beds in general, and <u>Halophila johnsonni</u> in particular, move around. They may be in one spot one year and in another (close-by) location the next.. Therefore, although seagrass may not be presently growing in a particular area, that area may be a potential site for such growth.



Flynn vs. FDEP State of Florida Division of Administrative Hearings 96-4737



Information Gap: Education

- Renewed effort at awareness
- Drinking from the fire hose
- Focused education of managers and regulators







transition





Information Gap: Learn from Existing Data and Reports on Successes and Failures - 1

Tampa Bay, Florida, USA



Progress in Seagrass Recovery







Information Gap: Learn from Existing Data and Reports on Successes and Failures - 2

Florida Keys, Florida, USA



Data on Seagrass Restoration





Information Gap: Learn from Existing Data and Reports on Successes and Failures - 3

Port Manatee, Florida, USA



Credits for Seagrass Restoration







transition





Conclusions

- What are the challenges/opportunities into the 21st century?
 - Understanding disturbances, defining extremes, multiple interactions and "surprises" (bistability)
 - Forecasting site suitability manipulate wave energy and/or bioturbation
 - Applying economics
 - Applying landscape principles draw from terrestrial ecology scale dependency studies
 - Using genetic information at the scale of action
 - Managing non-charismatic seagrass species
- Suggestions for direction
 - Student support
 - Media engagement



Managers (economists and general counsel on the science team)







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Thank you for your participation!

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