Protecting and Restoring Urban Wetlands for Community Benefits



William Dooley Policy Analyst Association of State Wetland Managers March 25, 2021



ASWM's Urban Wetlands Project

Goal: identify ways to <u>enhance</u>, <u>protect</u> and <u>restore</u> wetlands within and surrounding urban areas to maximize <u>economic</u>, <u>ecological</u> and <u>social benefits</u> for those urban communities.

Focus Areas:

- How Wetland Program Plans and the Core Elements Framework can support urban wetland management
- How geospatial mapping and prioritization tools can inform urban land use decision making
- Innovative funding, financing, and incentive programs for nature-based projects

Project Components

- Develop national workgroup
- Strategic Guide summarizing findings
- Integrated Mapping Workshop series
- Webinar series
- Recommendations for enhancements to CEF

Defining Urban Wetland and Other Key Terms Urban Wetland – Wetlands within and immediately adjacent to populated areas, including cities and towns, that provide economic, ecological and social benefits for those communities. Urban wetlands may be naturally occurring or created. ATE WE

- Green Infrastructure Intentionally designed systems that mimic natural functions to achieve specific desired outcomes but may provide co-benefits. Examples include green roofs, rain gardens, bioswales, and rainwater harvesting systems.
- Natural Infrastructure Natural ecosystems, such as wetlands and floodplains, that provide desirable outcomes, including floodwater attenuation, storm surge protection, nutrient reduction, or increased natural habitat and provides multiple co-benefits.





Value of Urban Wetlands

Urban Wetland Ecological Services

- Reduce flooding
- Reduce urban heat island effect
- Manage stormwater
- > Filter water
- Groundwater recharge
- > Plant and animal habitat
- Recreation and outdoor learning
- Mental health benefits
- > Economic



Credit: U.S. Fish and Wildlife Service, Ian Shive

Barriers Facing Urban Wetlands

Urban Wetland Condition

- Small
- Hydrologically isolated
- Pollution
- Invasive species
- Surrounding land use practices
- Land availability
- Land value





Barriers Facing Urban Wetlands

State/Federal Metrics don't align with reality of urban wetlands

Wetland condition used to indicate wetland value



Barriers Facing Urban Wetlands



Barriers Facing Urban Wetlands

Urban communities are more likely to lose their wetland resources to development or degradation while rural wetlands are more likely to be protected and restored.





A Case for Local Action

- Urban ecology has value to local communities even if it the ecological condition isn't ideal
- Urban ecology can't be measured and assessed by the same metrics as rural ecology
- Greater recognition of wetland function, functional uplift, and relative value within the local watershed
- Goals and expectations in urban setting need to reflect limitations
- Benefits of urban wetlands most likely to be felt at the local level





Mapping, Assessment, & Prioritization

Benefits

- Educate community on natural resource presence and value
- Inform regulated community
- > Steer development
- Facilitate permitting processes
- Improve restoration and protection siting decisions
- Supports more accurate costbenefit analysis



Mapping, Assessment, & Prioritization

Recommendations

- Work with local partners to identify priority functions
- Work with state/federal partners directly for technical and funding support
- Integrate with related efforts such as stormwater management, planning and development, parks departments, etc.,
- Consider prioritizing functions that impact human health and well-being
- Harness people power through citizen science and partnerships with private and non-profit entities.



Funding and Financing Options



Policy Tools



Local Regulatory Controls

Market Mechanisms

Buyout Programs

Transfer/Purchase of Development Rights



Washington Growth Management Act

- Requires cities and counties to adopt regulations that protect critical areas including wetlands.
- State agencies provide handbooks, guidance materials, and other training and education opportunities to support wetland regulators implementing GMA.
- WA Ecology guidance documents recommend that cities and counties developing a wetland inventory and apply the A-B-C approach in CAO language.
 - Avoid
 - Buffer
 - Compensate





Massachusetts Wetland Protection Act

- Still engages local community in wetland protection but different approach.
- Local conservation commission boards implement state regulations with oversight from MassDEP.
- Over 100 communities have adopted local wetland protection bylaws in addition to state and federal protections



Credit: Massachusetts Conservation Commission

Superior, WI Special Area Management Plan

- Special Area Management Plans (SAMP) are a component of the Coastal Zone Management Act. Adopted by ordinance
- Superior SAMP allows the city to issue General Permits for activities requiring section 404 and WI Water Quality Certification permits with oversight from Army Corps and state.
- General Permit process significantly more efficient than standard permitting process.
- Combined with city-wide wetland functional assessment method.
- ▶ High priority wetlands not eligible under SAMP General Permit.
- Creates incentive for development to avoid priority wetlands due to longer permitting process.



Recommendations: State

- Develop and share educational material on the value of local wetland protection.
- Develop and share educational material on the limitations of state and federal wetland protections.
- Lower the barrier to implementation with guidance documents and/or model ordinances.
- > Create or highlight incentives for communities that adopt local controls.
- Encourage local controls that are at least as stringent as state and federal protections.



Recommendations: Local

- Understand enabling authority to enact local controls.
- Incorporate wetland protections into broader comprehensive planning process.
- Seek input from local stakeholders to determine why wetland protection is important for your community. Tailor regulations accordingly.
- > Keep ordinance language short and understandable.
- Look for opportunity to connect these measures to other programs like stormwater management, floodplain management, zoning, etc.

Resources



- Planner's Guide to Wetland Buffers for Local Governments. Environmental Law Institute. 2008. https://www.eli.org/sites/default/files/eli-pubs/d18_01.pdf
- Model Wetland Conservation Ordinance: A Policy Development Tool for Wisconsin Counties, Cities, Villages, Towns, and Tribes. Brian Ohm and Kyle Magyera. Wisconsin Wetlands Association. 2016. https://www.wisconsinwetlands.org/wpcontent/uploads/2016/10/MWCO.pdf
- Wetland and Watercourse Protection Measures. New York Department of State. 2019. https://www.dos.ny.gov/opd/programs/resilience/2_Wetland%20and%20Watercourse%20Protection_Measures_All.pdf
- Update on Wetland Buffers: The State of the Science. Thomas Hruby. Washington State Department of Ecology. 2013. https://apps.ecology.wa.gov/publications/documents/1306011.pdf



Thank You





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